

## Message Text

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PAGE 01 STATE 061431  
ORIGIN SS-25

INFO OCT-01 ISO-00 SSO-00 /026 R

DRAFTED BY S/P:PHKREISBERG  
APPROVED BY D:WCHRISTOPHER  
EUR - WLUERS  
INR - HSAUNDERS  
AF - WHARROP  
IO - GHELMAN  
NSC - DAARON  
NEA - CNAAS  
S/P - ALAKE  
S/S - RCASTRODALE

-----045926 100212Z /14

O 100116Z MAR 78 ZFF4  
FM SECSTATE WASHDC  
TO AMEMBASSY LONDON NIACT IMMEDIATE  
AMEMBASSY PARIS NIACT IMMEDIATE  
AMEMBASSY BONN NIACT IMMEDIATE  
AMEMBASSY ROME NIACT IMMEDIATE  
AMEMBASSY TEHRAN NIACT IMMEDIATE  
AMEMBASSY JIDDA NIACT IMMEDIATE  
AMEMBASSY ISLAMABAD NIACT IMMEDIATE  
INFO AMEMBASSY MOGADISCIO IMMEDIATE  
AMEMBASSY NAIROBI IMMEDIATE  
AMEMBASSY LAGOS IMMEDIATE  
AMEMBASSY MOSCOW IMMEDIATE  
AMEMBASSY ADDIS ABABA IMMEDIATE  
USMISSION USUN NEW YORK IMMEDIATE  
USMISSION USNATO IMMEDIATE  
AMEMBASSY OTTAWA IMMEDIATE

S E C R E T STATE 061431

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PAGE 02 STATE 061431

E.O. 11652:

TAGS:

SUBJECT: HORN OF AFRICA: SOMALI WITHDRAWAL

1. PLEASE SEEK APPOINTMENT WITH HOST GOVERNMENT FOREIGN

MINISTER OR OTHER APPROPRIATELY SENIOR OFFICIAL TO CONVEY  
FOLLOWING POINTS:

A) FOLLOWING AN APPEAL FROM PRESIDENT CARTER,  
SOMALI PRESIDENT SIAD BARRE HAS INFORMED US THAT HE WILL  
WITHDRAW ALL NATIONAL SOMALI FORCES UNDER HIS CONTROL FROM  
THE OGADEN. HE INFORMED THE US AMBASSADOR IN MOGADISCIO  
MARCH 8 THAT ORDERS HAD ALREADY BEEN ISSUED TO COMMANDERS  
TO WITHDRAW NATIONAL ARMY UNITS IN THE OGADEN. SIAD  
CLAIMED NOT TO HAVE CONTROL OVER LOCAL INSURGENT GROUPS.  
(WE HAVE INDEPENDENT INDICATION WITHDRAWALS IN THE NORTH  
HAVE ALREADY TAKEN PLACE AND ARE IMMINENT OR IN PROCESS  
INTO THE SOUTH.) SOMALI GOVERNMENT PUBLICLY ANNOUNCED  
MARCH 9 THAT ITS UNITS ARE BEING WITHDRAWN.

B) US APPROACH TO SIAD THIS WEEK WAS BASED ON FIRM  
CONVICTION THAT WITHDRAWAL WAS A PRECONDITION FOR ANY  
ACTIONS WE MIGHT TAKE TO ASSIST SOMALIA, AND FOR INTER-  
NATIONAL SUPPORT FOR A NEGOTIATED SETTLEMENT, AS WELL AS  
OVERWHELMING EVIDENCE THAT SOMALIA'S POSITION WAS MIL-  
ITARILY AND POLITICALLY UNTENABLE. FURTHERMORE, POSSI-  
BILITY OF EXTENSION OF FIGHTING INTO SOMALI BY ETHIOPIAN  
AND CUBAN FORCES RISKED BROADER DANGERS, AND INTERNATIONAL  
COMPLICATIONS.

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C) US APPEAL TO SIAD INDICATED THAT IN EVENT SOMALI AGREED  
TO WITHDRAW ITS FORCES, US WOULD SUPPORT A BROAD DIPLOMATIC  
INITIATIVE AIMED AT A SETTLEMENT IN THE OGADEN  
BASED ON:

-- WITHDRAWAL OF ALL FOREIGN COMBAT FORCES;

-- PRESENCE OF NEUTRAL OBSERVERS IN THE OGADEN DURING  
WITHDRAWAL TO ENSURE NO REPRISALS ARE TAKEN AGAINST IN-  
HABITANTS;

D) WE INFORMED SOMALIS THAT ONCE STEPS WERE TAKEN TO  
IMPLEMENT WITHDRAWAL, US WOULD:

-- CONSULT WITH CONGRESS ON AUTHORITY TO PROVIDE SOME  
DEFENSIVE MILITARY EQUIPMENT AND SUPPLIES TO SOMALIA;

-- DISCUSS WITH OTHER NATIONS THE POSSIBILITY OF THEIR  
ALSO SUPPLYING SIMILAR MATERIEL;

-- SEEK CONGRESSIONAL SUPPORT FOR ADDITIONAL ECONOMIC  
ASSISTANCE TO SOMALIA;

-- CONTRIBUTE TO INTERNATIONAL EFFORTS TO BRING ABOUT  
THE RECOVERY OF WAR-RAVAGED AREAS OF THE OGADEN.

E) ANY SUPPLIES OR AUTHORIZATION OF THIRD-COUNTRY  
TRANSFER OF US MILITARY EQUIPMENT AND SUPPLIES TO  
SOMALIA WILL BE LIMITED TO DEFENSIVE MATERIEL, AND TO  
FIRM GUARANTEES THESE WILL BE USED ONLY INSIDE SOMALI'S  
INTERNATIONALLY RECOGNIZED BORDERS. PRESIDENT CARTER  
HAS ADDITIONALLY INDICATED THAT ANY AUTHORIZATION OF US  
SUPPLY IS CONTINGENT ON SOMALI COMMITMENT TO THE  
TERRITORIAL INTEGRITY OF ETHIOPIA AND KENYA.

F) US WOULD WELCOME VIEWS OF HOST GOVERNMENTS ON HOW  
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PAGE 04 STATE 061431

BEST TO BUILD UPON SOMALI TROOP WITHDRAWAL TO SECURE LONGER  
TERM OBJECTIVES ADVANTAGEOUS TO OUR SHARED INTERESTS.  
IN THIS REGARD, US HAS ALREADY APPROACHED SOVIET AND  
ETHIOPIAN GOVERNMENTS AND WILL BE APPROACHING CUBAN  
GOVERNMENT TO CALL FOR SUPPORT FOR OUTSIDE OBSERVER GROUP  
AND FOR BEGINNING OF SOVIET AND CUBAN TROOP WITHDRAWAL FROM  
THE OGADEN FOLLOWING SOMALI TROOP WITHDRAWALS. WE ARE  
CONSIDERING URGING UNSC, IN COORDINATION WITH OAU, TO  
SET IN MOTION ESTABLISHMENT OF OBSERVER GROUP FOR OGADEN  
AS SWIFTLY AS POSSIBLE. WE WILL BE CONSULTING WITH HOST  
GOVERNMENTS MORE SPECIFICALLY ON THIS THROUGH UN MISSIONS  
AND IN SEPTTEL.

2. FOR CAIRO, JIDDA, KHARTOUM, ISLAMABAD, TEHRAN: YOU  
SHOULD INDICATE US BELIEF THAT PUBLIC AND PRIVATE SUPPORT  
FOR SIAD'S DECISION FROM SOMALIA'S CLOSE FRIENDS WOULD  
PROVIDE IMPORTANT REINFORCEMENT OF SOMALI WILL TO CARRY  
THROUGH THIS DECISION UNDER WHAT ARE OBVIOUSLY VERY  
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WITH PARAGRAPH 1 (E) ABOVE.

3. FOR LONDON, PARIS, ROME, BONN: WE ARE BRIEFING HOST  
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LATER TODAY. IN MAKING PRESENTATIONS, YOU SHOULD SUGGEST  
THAT THEY ALSO CONSIDER UTILITY OF PUBLICLY WELCOMING  
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ORIGIN SS-15

INFO OCT-01 ISO-00 SSO-00 /016 R

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DRAFTED BY S/P:PHKREISBERG

APPROVED BY S/P:PHKREISBERG

AF-KPGARLAND

S/S-O-RLHART

-----106363 142002Z /73

P 141940Z MAR 78

FM SECSTATE WASHDC

INFO AMEMBASSY KHARTOUM PRIORITY 0000

S E C R E T STATE 061431

EXDIS

FOLLOWING REPEAT STATE 61431 ACTION LONDON PARIS BONN ROME  
TEHRAN JIDDA ISLAMABAD INFO MOGADISCIO NAIROBI LAGOS MOSCOW  
ADDIS ABABA USUN NEW YORK USNATO OTTAWA MARCH 10.

QUOTE S E C R E T STATE 061431

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ORIGIN SS-25

INFO OCT-01 ISO-00 SSO-00 /026 R

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DRAFTED BY EUR/RPE:ROHOMME:MAB

APPROVED BY EUR:RDVINE

S/P:RHKREISBERG

S/S-O:DSUMMERS

-----066123 110445Z /13

O 110428Z MAR 78

FM SECSTATE WASHDC

TO AMEMBASSY COPENHAGEN IMMEDIATE

S E C R E T STATE 061431

EXDIS

FOL RPT STATE 061431 ACTION LONDON PARIS BONN ROME TEHRAN  
JIDDA ISLAMABAD INFO MOGADISCIO NAIROBI LAGOS MOSCOW ADDIS  
ABABA USUN NEW YORK USNATO OTTAWA 10 MAR 78 QUOTE

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## Message Attributes

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**Decaption Date:** 20 Mar 2014  
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**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
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**Litigation History:**  
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**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
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**Subject:** HORN OF AFRICA: SOMALI WITHDRAWAL  
**TAGS:** PBOR, SO, ET  
**To:** LONDON PARIS MULTIPLE  
**Type:** TE  
**vdkgvwkey:** odb://SAS/SAS.dbo.SAS\_Docs/789aacc9-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Sheryl P. Walter  
Declassified/Released  
US Department of State  
EO Systematic Review  
20 Mar 2014  
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